

City of Kelowna Regular Council Meeting AGENDA



Monday, August 26, 2013
9:15 am
Knox Mountain Meeting Room (#4A)
City Hall, 1435 Water Street

| | | Pages |
|-----|--|-------------------|
| 1. | Call to Order | |
| 2. | Confirmation of Minutes Regular AM Meeting - August 12, 2013 | 3 - 4 |
| 3. | Issues Arising from Correspondence & Community Concerns | |
| 3.1 | Mayor Gray, re: Issues Arising from Correspondence | 30 m |
| 3.2 | Verbal Report, re: Rutland Unified Stakeholders Team To set a date for the Committee-of-the-Whole Meeting with the Rutland Unified Stakeholders Team. | 5 m |
| 3.3 | Draft Resolution, re: District of West Kelowna Participation in Regional Services To consent to the withdrawal of the District of West Kelowna from the Noxious Weed Service Establishment Bylaw. | 5 m 5 - 7 |
| 3.4 | Draft Resolution, re: Regional District of Central Okanagan Starling Control Program Service Area Establishment Bylaw To consent to the Regional District of Central Okanagan adopting a Starling Control Program Service Area Establishment Bylaw. | 5 m 8 - 14 |
| 4. | Reports | |
| 4.1 | UBCM Select Committee on Local Government Finance - Strong Fiscal Futures | 20 m 15 - 36 |

To inform Council of the work of the UBCM Select Committee on Local Government Finance in advance of it being presented at the UBCM Convention being held September 16 - 20, 2013 in Vancouver.

5. Resolution Closing the Meeting to the Public

THAT this meeting be closed to the public pursuant to Section 90(1) (e), (j) and (k) of the Community Charter for Council to deal with matters relating to the following:

- Acquisition, Disposition, or Expropriation, of Land or Improvements;
- Third Party Information; and
- Provision of a Municipal Service.

6. Adjourn to Closed Session



City of Kelowna Regular Council Meeting Minutes

Date: Monday, August 12, 2013
 Time: 9:00 am
 Location: Knox Mountain Meeting Room (#4A)
 City Hall, 1435 Water Street

Members Present Mayor Walter Gray and Councillors Colin Basran, Andre Blanleil*, Maxine DeHart, Gail Given, Mohini Singh, Luke Stack and Gerry Zimmermann.

Members Absent Councillor Robert Hobson

Staff Present City Manager, Ron Mattiussi; Deputy City Manager, Paul Macklem; Deputy City Clerk, Karen Needham; and Council Recording Secretary, Arlene McClelland.

(* denotes partial attendance)

1. Call to Order

Mayor Gray called the meeting to order at 9:02 a.m.

2. Confirmation of Minutes

Moved By: Councillor Stack/Seconded By: Councillor Zimmermann

R538/13/08/12 THAT the Minutes of the Regular AM Meeting of July 29, 2013 be confirmed as circulated.

Carried

3. Issues Arising from Correspondence & Community Concerns

3.1. Mayor Gray, re: Issues Arising from Correspondence

Mayor Gray:

- Advised that he was elected to the Southern Interior Development Initiative Trust Board.

Council:

- Asked that staff provide a report regarding the history of the switchback on East Kelowna Road to Springfield Road. Confirm if there has ever been any reportable accidents in the area.

- Agreed to meet with the Rutland Unified Stakeholders Team at a future Committee of the Whole Meeting.

4. Resolution Closing the Meeting to the Public

Moved By: Councillor Zimmermann/Seconded By: Councillor Given

R539/13/08/12 THAT this meeting be closed to the public to Section 90 (1)(e) and Section 90(2)(b) of the Community Charter for Council to deal with matters relating to the following:

- Acquisition, Disposition, or Expropriation, of Land or Improvements; and
- Negotiations between the Municipality and Provincial Government.

Carried

5. Adjourn to Closed Session

The meeting adjourned to a closed session at 9:21 a.m.

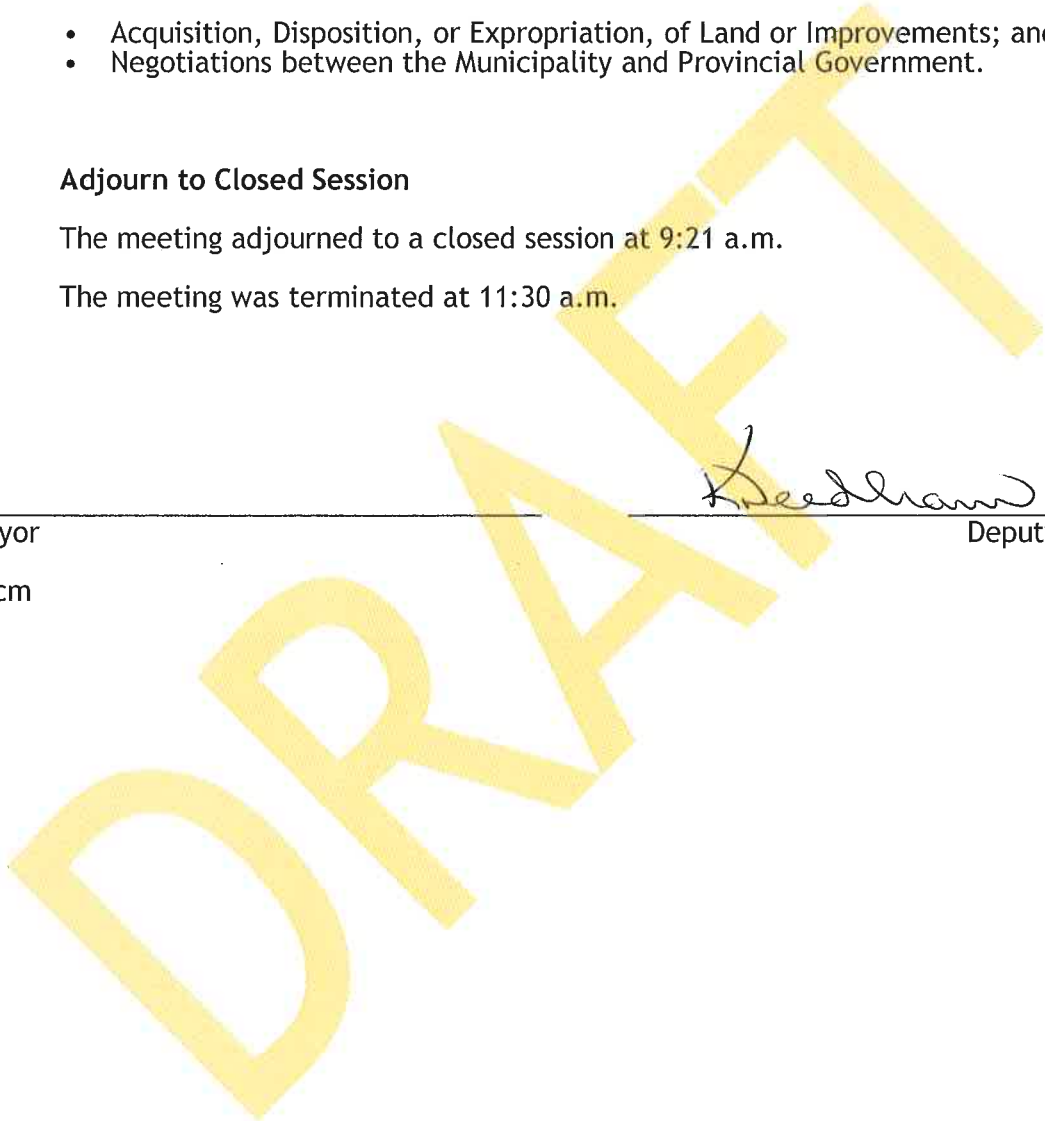
The meeting was terminated at 11:30 a.m.

Mayor

/acm



Deputy City Clerk



DRAFT RESOLUTION

Re: District of West Kelowna Participation in Regional District Services

THAT Council receives, for information, the August 7, 2013 letter from the Regional District of Central Okanagan with respect to the District of West Kelowna's participation in Regional District Services;

AND THAT the City of Kelowna hereby consents to the withdrawal of the District of West Kelowna from the Noxious Weed Service Establishment Bylaw No. 671.

BACKGROUND:

See attached.

Date: August 21, 2013

File: 0610-50



Corporate Services

1450 K.L.O. Road
Kelowna, B.C. V1W 3Z4

Telephone: (250) 469-6224
Fax: (250) 763-0606
www.regionaldistrict.com

August 7, 2013
File No: 0110-02

City of Kelowna
Ron Mattiussi
Manager
1435 Water Street
Kelowna, BC
V1Y 1J4

Dear Mr. Mattiussi:

Re: District of West Kelowna Participation in Regional District Services

As you are aware, following the District of West Kelowna's request in 2012 for a review of services regarding the above, the Regional Board formed a Service Review Steering Committee to undertake an informal review and examination of the services identified in West Kelowna's letter. The Regional Board at its February 25, 2013 meeting approved the process framework for the review of the following services identified by the District of West Kelowna: Noxious Insect Control; Noxious Weed Control; Transportation Demand Management; Air Quality; Regional Planning and Economic Development Commission. The Regional District is required to amend bylaws in which Kelowna is a partner for the following services:

Transportation Demand Management

In regards to Transportation Demand Management, the City has confirmed in their letter of March 28th their request to withdraw from the Regional Transportation Demand program. RDCO staff will be preparing an amendment bylaw for Regional Board approval in the near future.

Noxious Weed Control

As Kelowna is a partner in the service of Noxious Weed Control, I wish to confirm that the following recommendations were approved at the Board's May 9th regular meeting:

#93/13 THAT the Regional Board endorses the District of West Kelowna's withdrawal from the Noxious Weed Service effective December 31, 2013;
AND FURTHER THAT the District of West Kelowna share in the reserve balance at the end of 2013 projected at \$14,107 (15.7% or \$2,210).

#94/13 THAT staff be directed to seek a letter of consent from the participating partners (City of Kelowna, District of Peachland, District of Lake Country, Central Okanagan East and Central Okanagan West Electoral Areas) that they are in agreement with the District of West Kelowna's withdrawal from the Noxious Weed Service Establishment Bylaw No. 671, and draft an amendment bylaw for Board approval.

RECEIVED

AUG 12 2013

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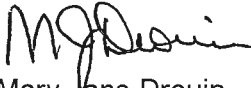
The District of West Kelowna has provided formal confirmation that it will withdraw from the Noxious Weed Control and Transportation Demand Management service effective December 31, 2013.

At this time, in order to move forward with an amendment bylaw removing the District of West Kelowna from the service of Noxious Weed Control, I require a letter of consent from the City of Kelowna Council agreeing to the withdrawal of the District of West Kelowna from the Noxious Weed Service Establishment Bylaw No. 671.

Once this letter of consent has been received from the participating municipalities, RDCO staff will bring forward amendment bylaws for Regional Board approval.

Should you have any questions regarding the above please do not hesitate to contact me directly.

Yours truly,



Mary Jane Drouin
Manager – Corporate Services

Encl.

DRAFT RESOLUTION

Re: Regional District of Central Okanagan
Starling Control Program Service Area Establishment Bylaw

THAT Council receives, for information, the August 7, 2013 letter from the Regional District of Central Okanagan with respect to the Regional District of Central Okanagan Starling Control Program Service Area Establishment Bylaw;

AND THAT the City of Kelowna hereby consents to the Regional District of Central Okanagan adopting a Regional District of Central Okanagan Starling Control Program Service Area Establishment Bylaw.

BACKGROUND:

See attached.

Date: August 21, 2013

File: 0610-50



Corporate Services

1450 K.L.O. Road
Kelowna, B.C. V1W 3Z4

Telephone: (250) 763-4918
Fax: (250) 763-0606
www.regionaldistrict.com

August 7, 2013
File No: 0110-02

City of Kelowna
Ron Mattiussi
Manager
1435 Water Street
Kelowna, BC V1Y 1J4

District of Lake Country
Alberto deFeo
Chief Administrative Officer
10150 Bottom Wood Lake Road
Lake Country, BC V4V 2M1

District of Peachland
Elsie Lemke
Chief Administrative Officer
5806 Beach Avenue
Peachland, BC V0H 1X7

Dear Administrators:

Re: Regional District of Central Okanagan Starling Control Program Service Area Establishment Bylaw

As you are aware, the Regional District in 2010 adopted a Starling Control Program Service Area Establishment Bylaw (bylaw attached). The bylaw was put in place for a period of three years, ending in 2012. As staff were unable in early 2013 to confirm with the Okanagan Similkameen and North Okanagan Regional Districts whether they planned to continue funding the program for the next three years funding was provided through Regional Grant In Aid funding for this year. We have now confirmed with RDOS and RDNO they will continue funding \$25,000 annually.

As in 2010, we require a letter of consent to the adoption of a RDCO Starling Control Program Service Area Establishment Bylaw. Once we receive your letter a bylaw will be brought forward for Regional Board approval.

For your information, please find enclosed a copy of the original bylaw and letters of consent.

Should you have any questions please do not hesitate to contact me directly.

Yours truly,

Mary Jane Drouin
Manager – Corporate Services

Encl.

RECEIVED

AUG 12 2013

Regional District of Central Okanagan

Bylaw No. 1262

A bylaw to establish a local service area for the purposes of providing funding for a Starling Control Program in the Regional District of Central Okanagan

WHEREAS a Regional District may by bylaw establish a service under the provisions of the *Local Government Act – Section 796 (1)*.

AND WHEREAS the Regional Board of the Regional District of Central Okanagan wishes to establish a local area grant service for the purpose of providing funding to the Starling Control Program, as has been established in the Regional District of Okanagan Similkameen and the Regional District of North Okanagan;

AND WHEREAS the City of Kelowna, the Corporation of the District of Peachland, and District of Lake Country have consented to the establishment of the service of 'Starling Control Program' in the whole of their areas;

AND WHEREAS the District of West Kelowna does not consent to the establishment of the service but has committed to provide grant funds to a maximum of \$4,264 directly to the program;

AND WHEREAS the Central Okanagan Electoral Area East (\$300) and Central Okanagan Electoral Area West (\$664) directors have agreed to provide funds as indicated through their electoral area grant-in-aid program;

NOW THEREFORE THE REGIONAL BOARD OF THE REGIONAL DISTRICT OF CENTRAL OKANAGAN IN OPEN MEETING ASSEMBLED ENACTS AS FOLLOWS:

1. The Regional District of Central Okanagan hereby establishes within the City of Kelowna and the Corporation of the District of Peachland, and the District of Lake Country a service for the purpose of providing funding to the "Starling Control Service".

Requisition Limit

2. The maximum amount that may be requisitioned annually for the service is \$25,000 for a maximum period of three years (2010-2012) and will expire on December 31, 2012.

Cost Recovery

3. The annual cost of providing the local area service outlined in this Bylaw shall be recovered by the following:

a) requisition of money under Sections 805 [*Requisition of funds from municipalities*] and Section 806 [*Requisition of funds for electoral areas*] of the *Local Government Act* to be collected by a property value tax to be levied and collected under Section 805.1 and Section 806.1 of the said Act.

Citation

4. This bylaw may be cited as the "Regional District of Central Okanagan Starling Control Program Service Area Establishment Bylaw No. 1262, 2009".

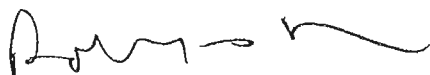
READ A FIRST TIME THIS 23rd DAY OF November 2009.

READ A SECOND TIME THIS 23rd DAY OF November 2009.

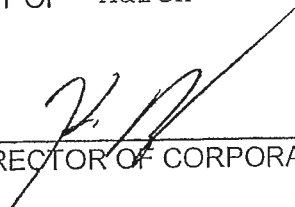
READ A THIRD TIME THIS 14th DAY OF January 2010.

Approved by the Inspector of Municipalities this 24 day of February 2010.

RECONSIDERED AND ADOPTED THIS 22 DAY OF March 2010.



CHAIRPERSON



DIRECTOR OF CORPORATE SERVICES

I hereby certify the foregoing to be a true and correct copy of Bylaw No. 1262 cited as the "Regional District of Central Okanagan Starling Control Program Service Area Establishment Bylaw No. 1262", as read a third time by the Regional Board on the 14th day of January 2010.

Dated at Kelowna, B.C. this
15th day of January 2010



DIRECTOR OF CORPORATE SERVICES

I hereby certify the foregoing to be a true and correct copy of Bylaw No. 1262 cited as the "Regional District of Central Okanagan Starling Control Program Service Area Establishment Bylaw No. 1262 " as adopted by the Regional Board on the 22 day of March 2010.

Dated at Kelowna, B.C. this
25 day of March 2010



DIRECTOR OF CORPORATE SERVICES



District of Lake Country

Corporate Services Department

10150 Bottom Wood Lake Road

Lake Country, British Columbia V4V 2M1

E-mail: admin@lakecountry.bc.ca

Telephone: (250)766-5650 Fax: (250)766-2903

December 1, 2009

Mr. Robert Hobson, Chair
Regional District of Central Okanagan
1450 K.L.O. Road
Kelowna, BC V1W 3Z4

Dear Mr. Hobson:

Re: Regional District Central Okanagan Starling Control Program Service Area
Establishment Bylaw No. 1262


At its Regular Council Meeting held November 17, 2009, District of Lake Country Council passed the following resolution:

Gambell/Leamont

09.11.426

*That the District of Lake Country consent to the adoption of the Regional District of Central Okanagan Starling Control Program Service Area Establishment Bylaw No. 1262.
Carried.*

Yours truly,


Hazel Christy, MBA, MCIP
Director of Corporate Services

HC/wp



Corporate Services

City Clerks Office
1435 Water Street
Kelowna, BC V1Y 1J4
Tel: (250) 469-8645
Fax: (250) 862-3315

October 27, 2009

VIA FAX #250 763-0606

Harold Reay
Chief Administrative Officer
Regional District of Central Okanagan
1450 KLO Road
Kelowna, BC V1W 3Z4

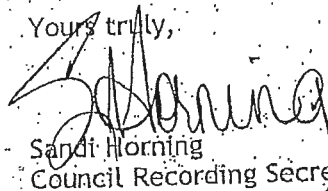
RE: **Regional District of Central Okanagan Starling Control Program Service Area
Establishment Bylaw**

Please be advised that the following resolution was adopted by the Municipal Council of the City of Kelowna at their Regular (A.M.) Meeting held on Monday, October 26, 2009:

THAT the City of Kelowna hereby consents to the Regional District of Central Okanagan adopting Regional District of Central Okanagan Starling Control Program Service Area Establishment Bylaw No. 1262.

I trust you find the foregoing to be in order.

Yours truly,


Sandi Horning
Council Recording Secretary

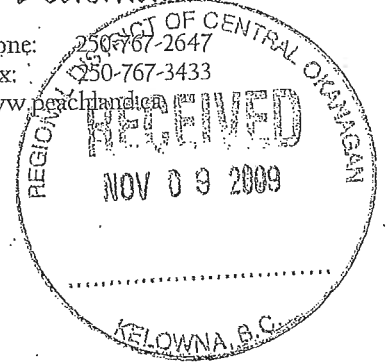
/sh



The Corporation of the District of Peachland

5806 Beach Avenue
Peachland, BC
V0H 1X7

Phone: 250-767-2647
Fax: 250-767-3433
www.peachland.ca



Regional District of Central Okanagan
Harold Reay, CAO
1450 K.L.O. Road
Kelowna, BC V1W 3Z4

Dear Harold Reay

RE: RDCO Starling Control Program Service Area Establishment Bylaw

At the October 27, 2009 District of Peachland Regular Council Meeting, the following resolution was passed:

"THAT the District of Peachland hereby consent to the Regional District of Central Okanagan adopting Regional District of Central Okanagan Starling Control Program Service Area Establishment Bylaw No. 1262".

Yours truly,


Polly Palmer
Corporate Officer

Report to Council



Date: August 21, 2013
Rim No. 0700-20
To: City Manager
From: Paul Macklem, Deputy City Manager
Subject: UBCM Select Committee on Local Government Finance - Strong Fiscal Futures

Recommendation:

THAT Council receives, for information, the Report from the Deputy City Manager dated August 21, 2013 with respect to the UBCM Select Committee's presentation entitled 'Strong Fiscal Futures'.

Purpose:

To inform Council of the work of the UBCM Select Committee on Local Government Finance in advance of it being presented at the UBCM Convention being held September 16 - 20, 2013 in Vancouver.

Background:

The UBCM Select Committee on Local Government Finance was initiated following the 2012 UBCM convention with a mandate to consider whether local governments have the right revenue tools for the range of services they now deliver, and if not, to consider what changes are appropriate.

The attached presentation will highlight the work of the committee. The committee's report is being released publicly on August 21, 2013 and will be presented to delegates of the UBCM Convention in mid-September.

Internal Circulation:

Legal/Statutory Authority:

Legal/Statutory Procedural Requirements:

Existing Policy:

Financial/Budgetary Considerations:

Personnel Implications:

External Agency/Public Comments:

Communications Comments:

Alternate Recommendation:

Considerations not applicable to this report:

Submitted by:

A handwritten signature in black ink, appearing to be 'P. Macklem', written in a cursive style.

P. Macklem, Deputy City Manager

Attachments:

Presentation - '*Strong Fiscal Futures*'



Strong Fiscal Futures

A Blueprint for Strengthening BC Local Governments' Finance System





Committee's Mandate

Consider whether local governments have the right revenue tools for the range of services they now deliver, and if not, to consider what changes are appropriate



Committee

- ***Co-Chairs***
 - ***Mayor Greg Moore***
 - ***Chair Al Richmond***
- ***Members***
 - ***Mayor Frank Leonard***
 - ***Mayor Taylor Bachrach***
 - ***Carol Mason***
 - ***Paul Macklem***
- ***Consultant – Dale Wall***

Why a Select Committee?





Is now a good time?

| | Cons | Pros |
|--------------------|---|--|
| Province | Newly elected government with first priorities of balanced budget and core review | Keen provincial interest in growing the economy (and federal interest too) |
| Taxpayers/Citizens | Recent (and growing?) taxpayer/business community criticism of local government spending | "Fair" taxation top of mind |
| Local Governments | Challenging political environments; much diversity between rural/urban; resource/service; big/small | Continued calls for additional revenue, concerns over downloading, etc. |

Strategic Approach

Local Government

- Everyone benefits

Provincial Political Agenda

- Economic Growth
- Easier to give away money you don't yet have

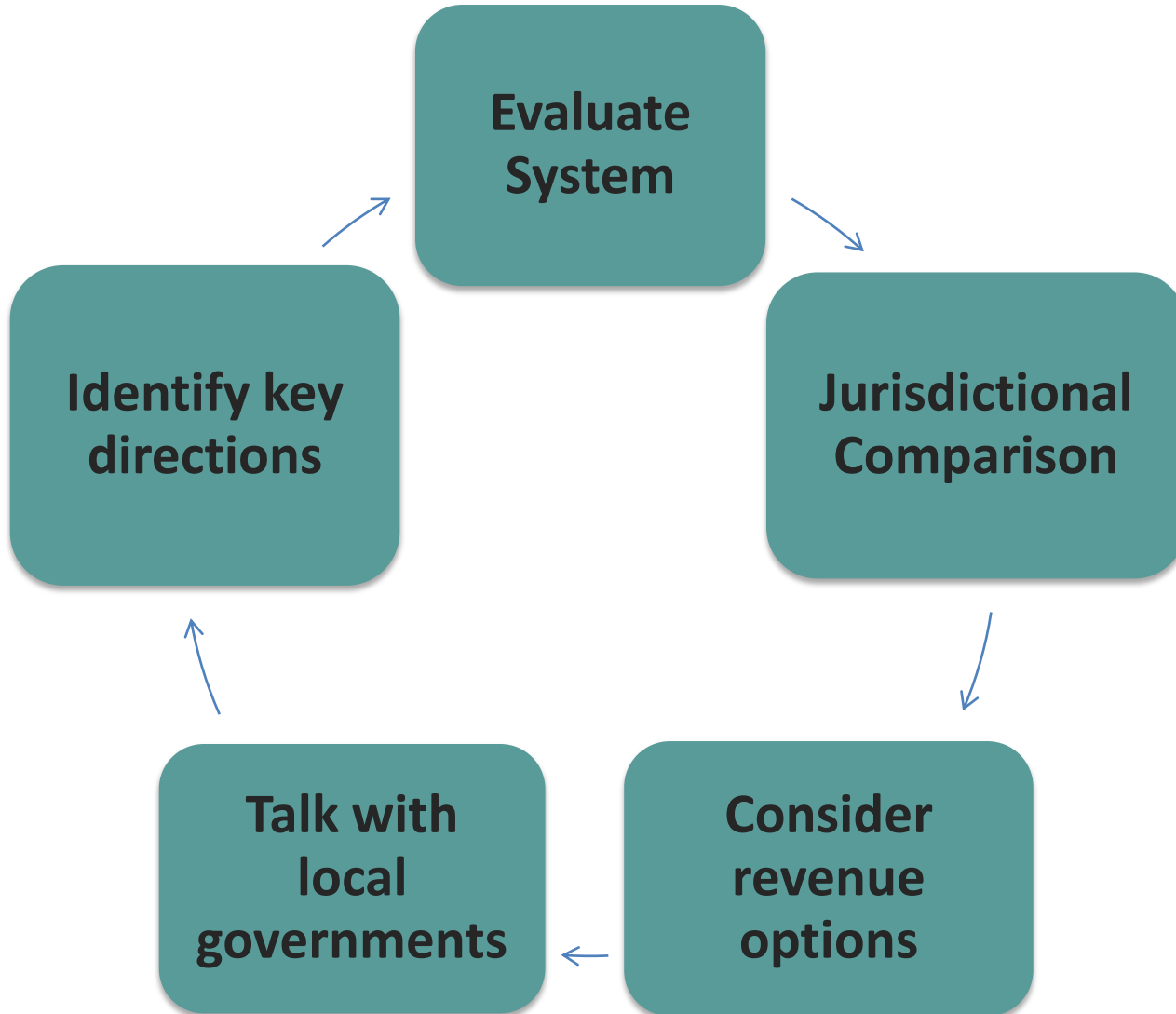
Cost Containment

- Those largely outside of our direct control
- Those within our direct control

No quick fixes

- Blueprint for change over the next decade
- 
- Decorative wavy lines in shades of blue and green are located at the bottom of the slide.

What We Did

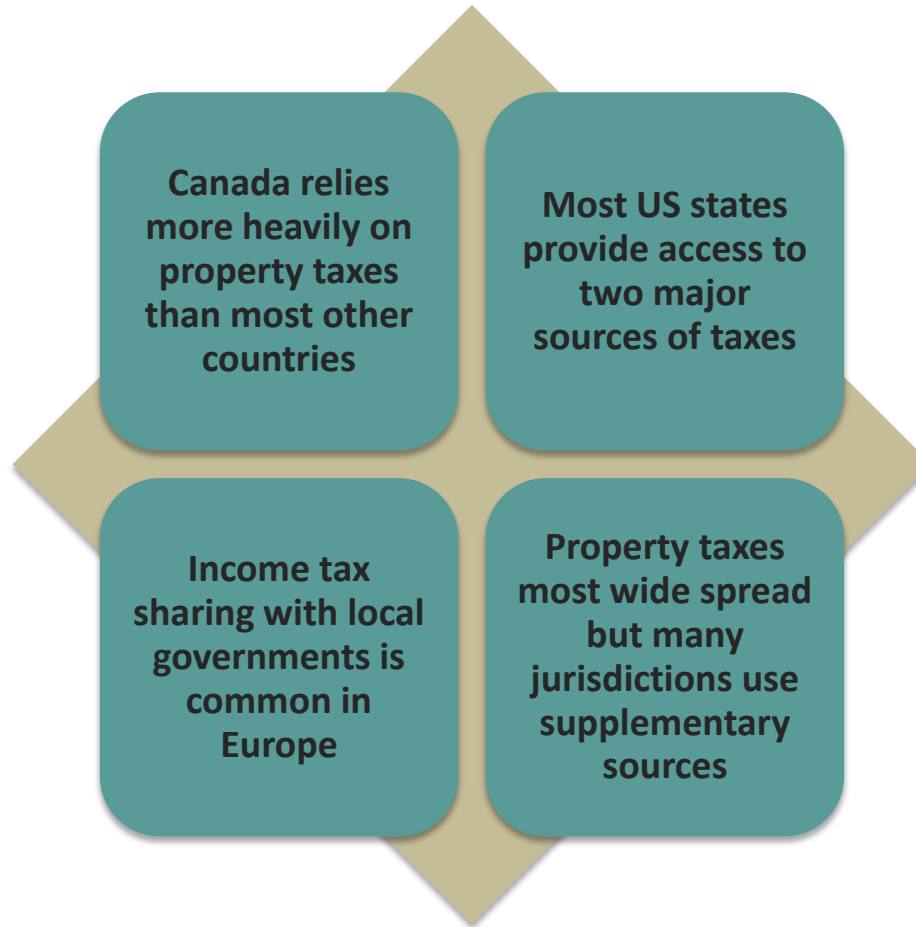




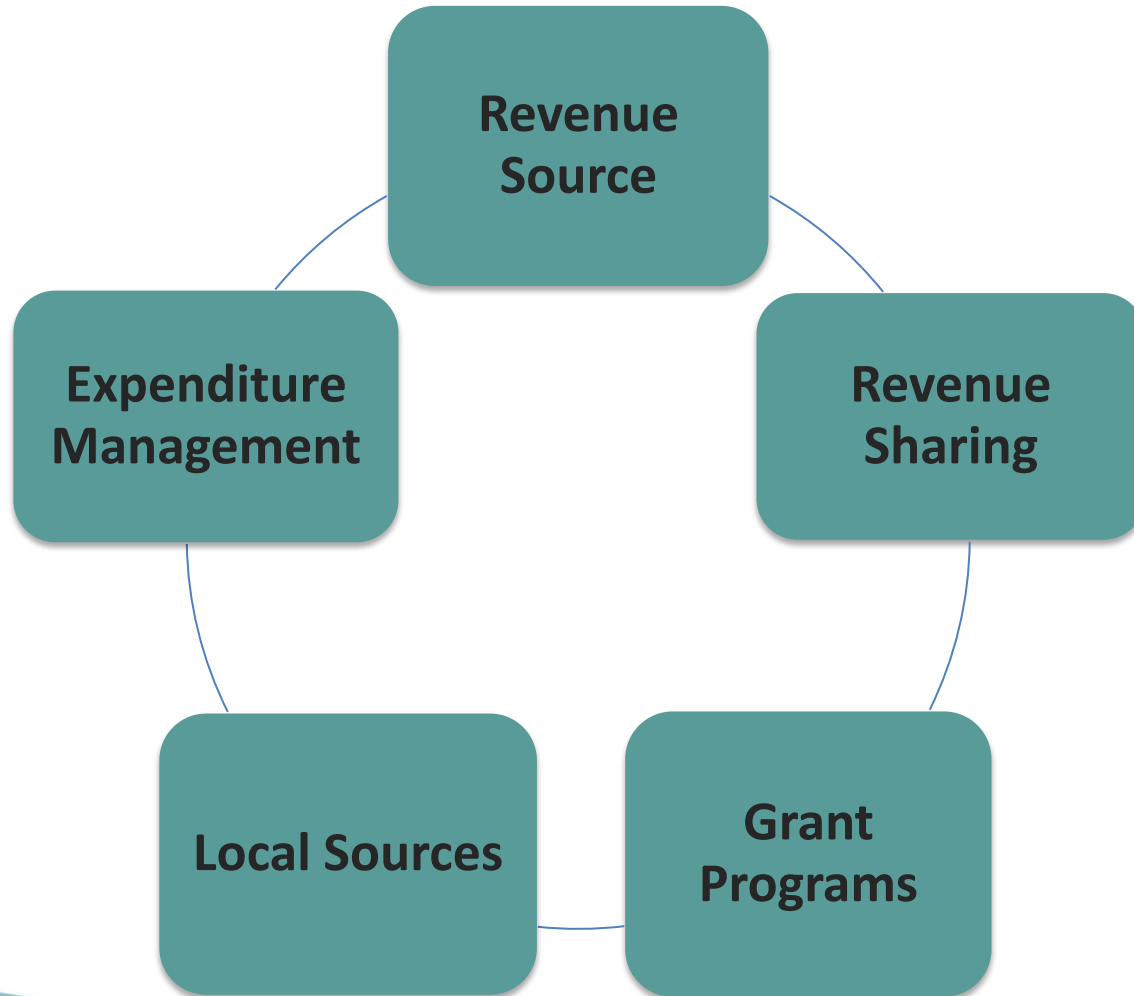
System Strengths and Challenges

| Strengths | Challenges |
|---|---|
| Low per capita spending and taxes; reducing share of revenue from business | Substantial external cost drivers |
| Legislative, assessment and debt financing systems of high quality and modern | Property tax unresponsive to economic growth and not overly fair |
| 20 years of infrastructure programming having impact on infrastructure deficit | Cost of future infrastructure upgrades will be considerable |

System Opportunities



Evaluation of Revenue Options



What We Heard

Most Important Financial Issues

- Future Infrastructure Upgrades
- Increasing policing costs
- Downloading

New Revenues Needed

- For infrastructure upgrades and to reduce property tax reliance
- Preference for revenue sharing rather than new taxing authority

Help Manage Costs

- Share of innovative approaches
- Develop tools, resources, training programs
- Work with regulators to better manage these costs



Key Directions for Change

Resiliency

- Keep/protect what we've got

Economy

- Manage External Cost Drivers

Responsiveness

- Grow the economy and share in that growth

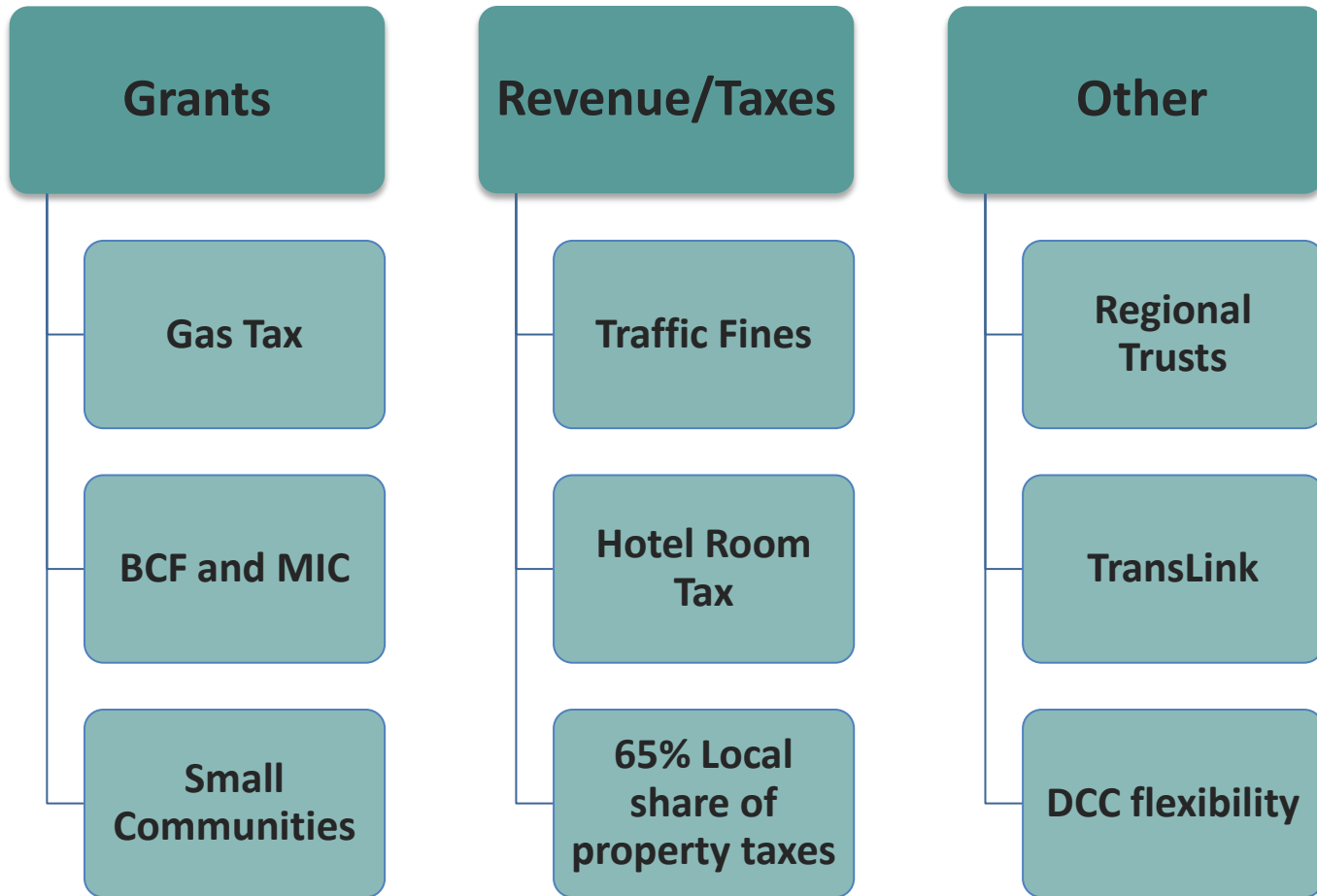
Fairness

- New revenue to counteract property tax challenges

Excellence

- Local governments helping local governments

Resiliency





Economy

Manage Externally Driven Costs

**UBCM/Provincial
Management
Committee to
oversee shared
mandates**

**Legislation to
require Provincial
financial
commitment for
new regulations**

**Better first
response
paramedical
services protocol**

**Regional
transportation
authorities,
outside Metro**

Responsiveness



Fairness

Expand Revenue Tools to make distribution fairer and more responsive to economic growth

Principles

Property Tax Reform

Tax Sharing Arrangements

Excellence

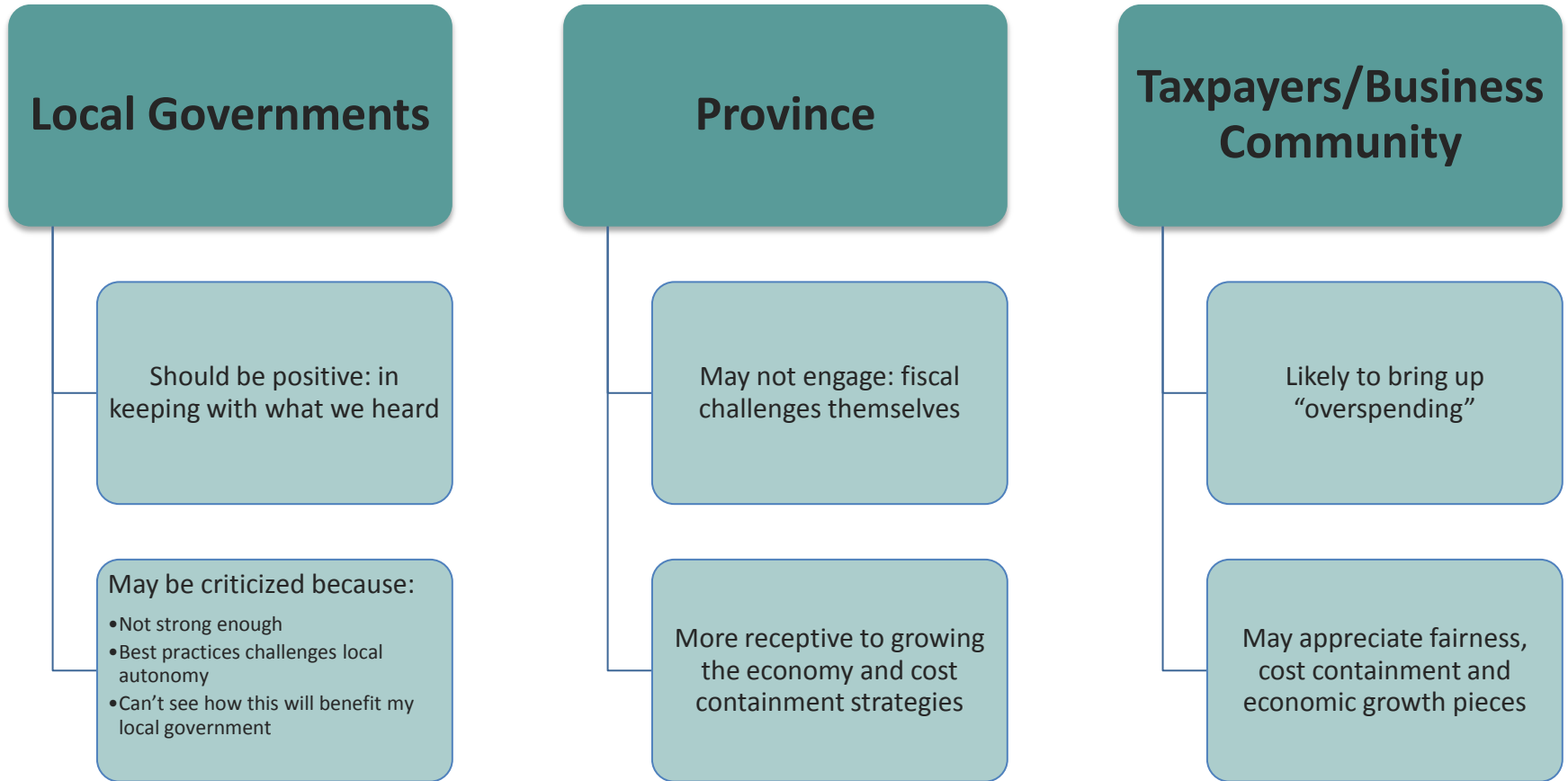
Creating a made in local government process for developing best practices advisory services

Develop meaningful business tax indicators and benchmarks

Develop resource materials to support local finance and tax decision making

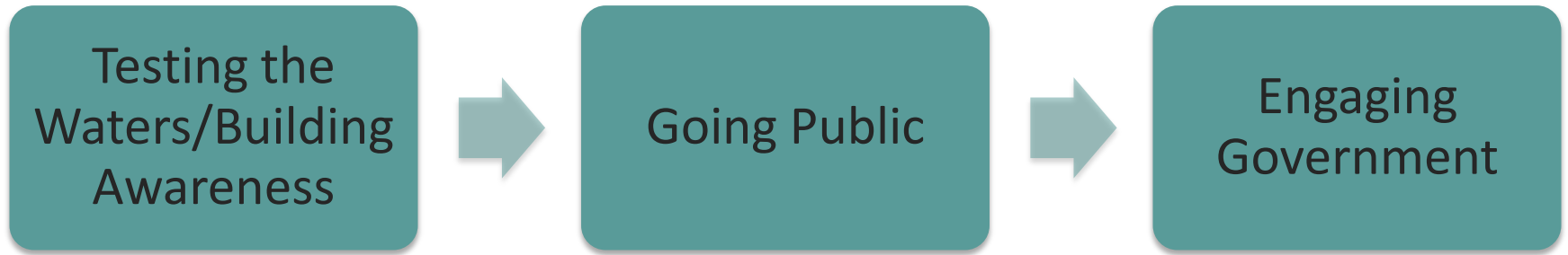
Develop innovative and collaborative mechanisms to achieve greater service efficiencies and economies

Potential Reactions





Outreach Plan





Strong Fiscal Futures

A Blueprint for Strengthening BC Local Governments' Finance System



Select Committee on
Local Government Finance
July 2013

